



United States Marshals Service

District of New Mexico

Operations Section  
Pete V. Domenici U.S. District Court  
333 Lomas Boulevard, N.W., Suite 180  
Albuquerque, New Mexico 87102-2272  
(505) 462-2325 ♦ FAX (505) 462-2381

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07/09/2009

FROM: [REDACTED] DUSM, Deputy in Charge

b7c TO: [REDACTED] Chief Deputy United States Marshal

b7c VIA: (1) [REDACTED] Supervisory Deputy U.S. Marshal  
(2) [REDACTED] Assistant Chief Deputy U.S. Marshal

SUBJECT: AFTER ACTION REPORT

- Rainbow Family Gathering 2009 New Mexico
- June 20, 2009 through July 7, 2009

ENCLOSED:

- (1) Letter from USFS requesting assistance from USM D/NM
- (2) Operational Plan
- (3) Costs
- (4) Operational Notebook containing maps, policies, and contact information

1. UNIT IDENTIFICATION:

a. United States Marshals Service Operational Deputies:

- 1. [REDACTED] DIC, D/NM-Albuquerque
- 2. [REDACTED] ADIC, D/NM-Santa Fe
- 3. [REDACTED] Medic, D/NM-Albuquerque
- 4. [REDACTED] D/NM-Albuquerque (part time)
- 5. [REDACTED] D/NM-Las Cruces (part time)
- 6. [REDACTED] D/NM-Las Cruces
- 7. [REDACTED] D/OK-E
- 8. [REDACTED] D/AZ-Phoenix
- 9. [REDACTED] D/DC-Superior Court

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10. [REDACTED] D/DC-Superior Court

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b. [REDACTED] Deputy U.S. Marshal  
333 Lomas Blvd. NW Suite 180  
Albuquerque, NM 87102

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2. ASSIGNMENT:

a. FY #2009

b. Location of Assignment: Santa Fe National Forest, Cuba Ranger District, Cuba, NM (Parque Venado Area)

c. Mission Title: Enforcement

d. Dates: June 20, 2009 through July 7, 2009

3. COMMAND:

a. District of New Mexico:

Gorden Eden, USM

[REDACTED] CDUSM

[REDACTED] ACDUSM

[REDACTED] SDUSM

[REDACTED] SDUSM

[REDACTED] DUSM, DIC

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b. Deputy in Charge [REDACTED] DUSM-D/NM

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4. ADDITIONAL REPRESENTATIVES:

Chuck Barth, Assistant U.S. Attorney (AUSA)

John Anderson, (AUSA)

[REDACTED] Senior Special Agent, United States Forest Service (USFS)

[REDACTED] Regional Commander, USFS

[REDACTED] Patrol Captain, USFS

[REDACTED] Criminal Investigator, USFS

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5. DESCRIPTION OF MISSION:

The U.S. Marshals Service assisted the USFS as well as several other local Law Enforcement agencies in keeping the peace and responding to emergencies in the Santa Fe National Forest from June 20, 2009 to July 7, 2009, during the Rainbow Family Gathering. The Marshals Service was asked by the USFS to support this mission (letter on file).

The Marshals Service also provided court and judicial security at the Federal Courthouse located in Albuquerque, NM on June 22 and 29 and on July 1 and 6. The court dates were set up by U.S. Magistrate Judge Lorenzo Garcia and Assistant U.S. Attorney Chuck Barth. The court dates were in response to the citations issued by the USFS and carried a mandatory court appearance. Federal Protective Services assisted the USMS with outer perimeter security during the specified court dates.

Approximately 10,500 people attended the Gathering and camped within the Parque Venado area of the Cuba Ranger District, in the Santa Fe National Forest. 3 percent of the 10,500 participants at the Gathering received violation notices, mostly for drug and alcohol related offenses. In addition, 19 arrests were made for various offenses. Officers also issued written warnings for various offenses that did not require a court appearance. Participants receiving violation notices at the Gathering were required to make a mandatory appearance in Federal Court in downtown Albuquerque.

**6. MISSION STRENGTH:**

**a. Authorized strength of the mission:**

- 5 In-District Deputies
- 4 Out of District Deputies

**b. Additional personnel:**

- [REDACTED] DUSM D/NM-Albuquerque (June 21-July 1)
- [REDACTED] DUSM D/NM-Las Cruces (July 1-July 7)

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**7. EQUIPMENT REQUIRED:**

**a. Normal Issue:**

- Ballistic vest
- 5.11 uniforms
- duty weapon-handgun
- sam brown belt w/leather gear and issued less lethal equipment
- tactical/hiking boots
- radio

**b. Extra Equipment and Gear:**

- rain gear
- long rifle
- taser
- hat
- sun screen
- bug spray
- camelbak/backpack

**c. Returned Gear:**

- camelback/backpack
- chemical light sticks

## 8. COMMENTS/RECOMMENDATIONS/DISCREPANCIES/NOTEWORTHY ITEMS:

### a. Timelines of Notification:

The USMS was notified in March of 2009 that the Rainbow Family was planning on having a Gathering of 10,000 people in New Mexico during the July 4<sup>th</sup> holiday. The USFS did not have a specific location and gave a northern area of Taos, NM and a southern area of Reserve, NM, both in National Forest Lands. The USMS met with the USFS on four more occasions to prepare for the Gathering. On June 10, 2009, the Rainbow Family picked a site and chose the Cuba Ranger District, Santa Fe National Forest, for their Gathering location. On June 21, 2009, the USMS D/NM went fully operational in the Santa Fe National Forest, assisting the USFS.

### b. Movement to Assignment:

USMS personnel arrived in Albuquerque, New Mexico on June 20, 2009. Deputies came from: the District of Eastern Oklahoma; the District of Arizona-Phoenix; The District of DC-Superior Court; the District of New Mexico-Las Cruces; and the District of New Mexico-Albuquerque.

### c. Transportation and Accommodations in area of operation:

The USMS D/NM provided three SUV vehicles and a transport van for the detail. DUSMs stayed at the Days Inn Hotel located in Bernalillo, NM and commuted one hour and a half in each direction to Cuba, NM.

### d. Conduct of Operation:

DUSMs were required to work a 12 hour shift each day and worked 18 days straight.

### e. Retrograde:

DUSMs departed New Mexico on July 7, 2009.

### f. Costs:

Final costs have yet to be determined and will be reported at a later date.

### g. Impressions:

The DIC for the USMS was told on several occasions by the USFS that the USMS did an outstanding job. USFS stated that in years past the USMS stayed at the off-site court house and guarded the court house all day and rarely assisted in the day to day operations. This year there was no off site court house, that freed up the USMS to assist in the mission of policing the forest and assisting the USFS with proactive law enforcement. The USFS commented that the USMS acted professional and showed an outstanding work ethic.

**UNITED STATES MARSHALS SERVICE**

**DISTRICT OF NEW MEXICO**

**ALBUQUERQUE DIVISION**

**Operational Plan**

**Rainbow Family Gathering  
June 20, 2009 through July 7, 2009  
New Mexico**

**CONFIDENTIAL**

Prepared by DUSM [REDACTED] D/NM

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making arrests, conducting surveillance and responding to emergencies that could arise in the Santa Fe National Forest during this time period.

#### B. ACTIVITY AND LOCATION:

The Rainbow Family Gathering 2009 is set to be held in Cuba, New Mexico. The gathering consists of roughly 10,000 people from all walks of life and a variety of backgrounds coming together to discuss political and environmental issues, pray for world peace, and celebrate life. The site chosen for the gathering is 30 miles east of Cuba, NM. The main gathering site is located where Forest Road 70 and Forest Road 69 meet. At the intersection of the two forest roads, a hike on foot, of one mile down the mountain is required to get to the Rainbow Camp.

On Forest Road 70 there are several mini camps set up directing people to the main site. There are two routes from Cuba to the site. Both routes start off on Forest Road 126. The route to the site is Forest Road 126 to Forest Road 103 to Forest Road 69. Where Forest Road 69 meets Forest Road 70 is the "Welcome Site" for the Gatherers. The second route, which has been designated as the Law Enforcement route is Forest Road 126 to Forest Road 70. At the intersection of Forest Road 70 and Forest Road 69 is the entrance to the gathering site.

#### C. ACTIVITY CONCERNED:

1. The Rainbow Family holds a national gathering annually. Since 1972, the event has taken place on a different National Forest during the Fourth of July holiday and has fluctuated in size. The largest gatherings attracted more than 25,000 people. However, recent National Gatherings have attracted 10,000.

2. The gathering historically has been peaceful in nature but has traditionally exhibited an anti-law enforcement attitude. Recently a "camp" inside the group has identified themselves as "Death Camp". The "Death Camp" group has been associated with anarchy, arson, the manufacture of methamphetamine, and they display anti-government sentiments. Historically, some members of The Rainbow Family have carried hunting knives and have assaulted Law Enforcement Officials. The Family members have also thrown rocks at the Law Enforcement Officers.

3. The Rainbow Family Gatherings have taken place in Wyoming, Arkansas, Colorado, West Virginia, California, Utah, Wisconsin, Idaho, Montana, Pennsylvania, Arizona, Oregon, Missouri, and New Mexico.

4. The reoccurring issues and crimes that law enforcement has had to deal with

Include: assaults & batteries, fugitives, runaway children, sexual assaults, interference and civil disobedience, blood born pathogens, stolen vehicles, controlled substance violations, domestic violence, vehicular violations, traffic congestion, theft, and public nudity. Additionally, there are environmental issues that need to be addressed concerning impact on natural resources.

5. The Rainbow Family has no official leadership. The gathering is run by a council. The council has no official leader [REDACTED]

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6. a. [REDACTED]

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b. [REDACTED]

c. [REDACTED]

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d. The current weather reports for the Cuba/Jemez region indicate that it will be warm during the days up to 85 degrees and cold at nights getting down to 40 degrees. Recently, there has been rain everyday. June is the monsoon season for New Mexico. The weather report was obtained from the weather channel's website.

7. Caution shall be used by every Law Enforcement Officer due to the violent nature and anti-government sentiment of the group.

#### D. PARTICIPANTS:

1. The USFS has provided an incident command post at the Ranger Station in Cuba, NM. The command post will be shared by the USFS, the U. S. Attorney's Office, the Marshals Service and New Mexico State Police (NMSP), along with other agencies that have joined the operation.

2. There will be other participating agencies that will be identified as plans develop.

3. Additional support will identified as plans develop.

4. The USFS and the Marshals Service met with other agencies from around the state and these agencies assured their cooperation in the gathering. These agencies include representatives from the Office of the Governor; NM Department of Public Safety; NM Department of Energy; Mineral and Natural Resources Department; NM Department of Game and Fish; NM Department of State Forestry; NM Environment Department; NM

Department of Transportation; NM Department of Health; NM Department of Homeland Security and Emergency Management; NM Human Services Department; and the NM Department of Tourism.

a. Law Enforcement Officials need to be aware of the exposure to disease and blood born pathogens.

5. The operation and meetings did not include representatives from local farmers and ranchers who may be affected when grazing their cattle in the area.

## **2. MISSION**

The U.S. Marshals Service will be assisting the USFS as well as several other local Law Enforcement agencies in keeping the peace and responding to emergencies in the Santa Fe National Forest from June 20, 2009 to July 7, 2009, during the Rainbow Family Gathering. The Marshals Service was asked by the USFS to support this mission (letter on file).

The Marshals Service will also be providing court and judicial security at the Federal Courthouse located in Albuquerque, NM on June 22 and 29 and on July 2 and 6. The court dates have been set up by U.S. Magistrate Judge Lorenzo Garcia and Assistant U.S. Attorney Bill Pflugrath. The court dates will be in response to the citations issued by the USFS and carry a mandatory court appearance. Federal Protective Services will be assisting the USMS with outer perimeter security during the specified court dates.

## **3. EXECUTION**

### **A. Overall Concept of Mission:**

When at the gathering site the overall concept of the operation of the Marshals Service will be to assist USFS in patrolling, policing and keeping the peace in the Santa Fe National Forest. The Marshal Service will be paired up in teams made up of several different Law Enforcement agencies.

### **B. Specific Duties:**

1. Specific Team assignments are TBA at a later date.
2. The Marshals Service will be supporting the detail with nine Deputies. There will be five Deputies reporting from the District of New Mexico, one Deputy from Oklahoma, one Deputy from Arizona,



and two Deputies from Washington, D.C. DUSM [redacted] will be the Deputy-in-Charge for the Marshals Service, and DUSM [redacted] will be the Assistant Deputy-in-Charge. DUSMs [redacted] and [redacted] will make team assignments each day and will be responsible for coordinating with the other agencies. b7C

3. The USFS will be designating a holding area for prisoners and will be responsible for moving prisoners to and from the designated location. The Marshals Service will assist agencies in transporting prisoners from the site to the designated jail facility. The Marshals Service will send [redacted] from the arresting agency and will assist with a transport van. b7E, b7C

#### C. Coordinating Instructions:

1. DUSMs will be required to meet in Albuquerque, NM by 5:00 pm at the Federal Courthouse on June 20, 2009.
  - a. DUSM will meet every morning at 7:00 in the parking lot of the Circle A Ranch/Hostel, Cuba, NM and will be prepared to leave for the gathering site. DUSM [redacted] will conduct inspections of each DUSM to assure they have brought the proper equipment. b7C
  - b. All rendezvous times with other Law Enforcement Agencies will be announced at a later time.
  - c. The execution times of the day's daily events will be determined the night before after DIC DUSM has met with the USFS to determine the next day's tasks.
  - d. Specific tasks are still TBD.
  - e. Schedules are subject to change dependant upon the day's mission. Other agencies may request the assistance of the USMS in a particular operation requiring a unique schedule.
  - f. At 6:00 pm each day DUSM will leave the gathering site and return to the Motel where they will debrief the day's events.
2. DUSM will travel together to and from the gathering site. DUSM will bring a minimum of three cars per day and one transport van to the site each day.
3. The route to the site is Forest Road 126 to Forest Road 70. At the intersection of Forest Road 70 and Forest Road 69 is the main entrance for the gathering.
4. The U.S. Attorney's Office, the USFS, the USMS, and Federal Magistrate Court Judge L. Garcia have met on several occasions in

an effort to increase inter-agency coordination.

5. Area Isolation Is TBD
6. Rendezvous locations will be determined once DUSM are on site at the gathering.
7. Danger areas are yet to be determined and will be assessed once DUSM are on site.
8. Inspections will be conducted each day prior to leaving for the gathering site. Inspections will be conducted at the Hotel at 7:00 am. Inspections will include all weapons and gear.
9. The USMS will handle security at the Federal Courthouse in Albuquerque, NM during the mandatory court appearances. DUSM assignments will be determined once the court has advised the Marshals Service on the number of defendants expected in court that particular day. The Judge has determined that there will be a maximum of 75 mandatory citation appearances per day per the 4 designated court dates. The transportation of prisoners will consist of [REDACTED] b7E, b2
10. [REDACTED] to the Sandoval County Jail Facility.
10. At 7:00am, on June 21, 2009, at the first briefing, at the Circle A Ranch in Cuba, NM, specialized equipment will be issued to DUSMs. The equipment will be collected at the last debriefing on July 6, 2009. All press requests for interviews will be forwarded to The United States Marshal Gordon Eden (505) 462-2315 & (505) 239-2322.

#### D. Quick Reaction Force (QRF):

1. A Quick Reaction Force of a minimum of [REDACTED] Deputy United States Marshals will be on stand by twenty-four hours a day seven days a week for emergency situations. The QRF will be comprised of: [REDACTED] b7E, b2
2. The QRF will respond to situations that the DIC and/or ADIC determine to be emergencies that require immediate action.
3. If the DUSMs that are assigned to the QRF are unable to respond then the DIC and/or ADIC may request other Law Enforcement Officers (LEOs) to assist in the QRF.

#### **4. ADMINISTRATION and EQUIPMENT**

- A. DUSMs that report will need to bring their USMS issued service weapon and at least three magazines. If a DUSM has an issued long gun and/or shotgun the DUSM should bring that too. DUSMs will be required to carry extra ammunition to the gathering site and should bring extra magazines. DUSM will be given extra ammunition at the first briefing at the hotel. Extra chemical agents will be issued along with ammunition. If DUSM have access to specialized equipment/weapons to include TASERS they should bring that equipment with them.
- B. DUSMs will be required to bring their Agency approved uniforms. Khaki 5.11 pants and blue USMS t-shirts will be the uniform of the day unless otherwise specified by the DIC. DUSMs will wear issued body armor in the operational environment. [REDACTED] DUSM should be prepared for foul weather and bring rain gear and a light jacket, along with extra boots. DUSM should bring their agency issued raid jacket.
- C. DUSMs will be issued a camelbak backpack at the initial briefing. The backpack camelbak will be considered accountable property. DUSMs will be required to return the pack at the end of the assignment. DUSM shall bring their agency issued duty belt to include: extra magazines, flashlights, OC, and batons. If DUSMs have riot gear they should bring such gear especially helmets. If DUSMs have cell phones, binoculars, cameras, and handheld GPS they should bring that equipment.
- D. Transportation will be determined at a later date.
- E. DUSMs will have a medic onsite at all times. DUSM [REDACTED] will be the designated medic for the USM. Any injuries to DUSM will be reported immediately to the DIC and the Medic. The USFS will also have a medical station at the gathering site. USM will assist USFS in setting up a landing zone for Life Guard (medivac). Each DUSM will be issued 10 chemical light sticks and a landing zone instruction card to assist in the set up of a landing zone. The landing zone needs to be 100ft x 100ft. Attached to this OP Plan is a 2009 Rainbow IAP Medical Plan/Emergency Procedures Checklist.

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**MEDICAL EMERGENCY/HOSPITAL NUMBERS AND ADDRESSES:**

- **\*\*\*(REGIONAL TRAUMA CENTER)\*\*\* Albuquerque Area:** University of New Mexico Hospital, 2211 Lomas Blvd. NE, Albuquerque, NM (505) 272-2411
- **Santa Fe Area:** St. Vincent Hospital, 455 Saint Michael's Drive, Santa Fe, NM (505) 983-3361
- New Mexico Poison Control (505) 983-3361

• **LIFE GUARD (PHI) 1-800-633-5438**

- F. Each Agency will be responsible for gathering and collecting evidence as they deem necessary. One DUSM will be appointed at the first briefing to collect and gather evidence for the DUSM on site.
- G. DUSM will be working a 12 hour shift. Breaks will be taken when DUSM needs necessary. DUSM will be responsible for bringing their food, water, and toiletries to the remote gathering site.

**5. CONTROL and COMMUNICATIONS**

A. Control

- 1. The official command post will be the Cuba Ranger Station, Cuba, NM (575) 289-3264. The USMS will operate out of the USFS command post. The Deputy In Charge for the USMS is DUSM [REDACTED] b7c
- 2. The Forward Operations Base (FOB) will consist of several trailers brought in to the site by the USFS. The trailers will be set up three to four miles from the main entrance of the gathering site. The FOB will be equipped with air conditioners, computers, phones, and refreshments as well as bathrooms. The FOB will be staffed at all time (24/7) by USFS.

**Command contact information**

United States Marshals Service

[REDACTED] DUSM DIC ]

[REDACTED] cell ]

[REDACTED] work desk ]

United States Marshals Service

[REDACTED] DUSM ADIC ]

United States Forest Service

[REDACTED] Senior Special Agent ]

United States Forest Service

[REDACTED] Regional Patrol Commander ]

[redacted] cell  
work ]

United States Forest Service  
[redacted] Special Agent ]

United States Attorney Office  
John Anderson, AUSA  
[redacted] cell ]

Federal Protective Services  
[redacted] Commander  
work  
cell ]

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New Mexico State Police (Cuba) (575) 289-3443

New Mexico State Police (Santa Fe) (505) 827-9301

Albuquerque Police Department (505) 242-2677

Federal Bureau of Investigation (Albuquerque) (505) 224-2000

Federal Bureau of Investigation (Santa Fe) (505) 983-8711

U.S. Customs Service Air Operations (Albq.) (505) 346-6425

2. Alternate command post TBD

3. Sub-unit leaders TBD

**B. Communications**

**1. Radios:**

- a. Radios will be supplied by the USFS. Types of radios TBA.
- b. All personnel involved in the operation will operate with USFS radios to assure reliable communication. USFS will supply communication leaders. Channels and Frequencies TBA
- c. Codes TBA
- d. Reporting times and procedures will be determined at the

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District of New Mexico  
 333 Lomas Blvd NW, Suite 180  
 Albuquerque, NM 87102



**Rainbow Family Gathering 2009 NM**  
**SJP100P**  
**CSP50060**  
**JUNE 20, 2009-JULY 7, 2009**

<b>**DEPUTIES**</b>			<b>**GUARDS**</b>		
<b>Hours</b>	<b>Detail Totals</b>		<b>Hours</b>	<b>Detail Totals</b>	
872	\$21,437.28	Hourly	80	\$1,600.00	Hourly
72	72	LEAP hours		\$0.00	M, I & E
884	\$31,172.66	Overtime		\$0.00	Lodging
0	\$0.00	Night Diff.		\$0.00	Lodging taxes
13	\$4,403.26	OT w/ Night Diff.		\$0.00	Misc expenses
	\$6,173.00	M, I & E			
	\$10,230.00	Lodging			
	\$1,037.47	Lodging taxes			
	\$2,076.38	Airfare			
	\$1,440.88	Misc expenses			

Deputy Total \$77,970.93  
 Guard Total \$1,600.00  
 Detail Total \$79,570.93